

Message Text

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TO USDEL SECRETARY AIRCRAFT PRIORITY

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UNCLAS STATE 297422 TOSEC 320009

FOLLOWING IS REPEAT USUN 5911, SENT ACTION SECSTATE, INFO AMMAN
:-8RO, DAMASCUS, JIDDA, LONDON, PARIS, TEL AVIV, JERUSALEM
06 DEC:

QUOTE UNCLAS USUN 5911

E.O. 11652: N/A

TAGS: PFOR,UNGA, XF

SUBJECT: MIDDLE EAST DEBATE IN PLENARY - AMB HERZOG'S LETTER

1. ISRAELI PERMREP HERZOG CIRCULATED LETTER REPRODUCED
IN PARA 2 TO APPROXIMATELY-EIGHTY PERMANENT MISSIONS IN
LATE MORNING, DECEMBER 6. THE ISRAELI DRAFT RESOLUTION
(SEPTEL) WAS DISTRIBUTED AS A PROVISIONAL GENERAL ASSEMBLY
DOCUMENT AT ABOUT THE SAME HOUR.

2. QUOTE

DEAR BILL,

WORKING IN UNISON, SYRIA AND EGYPT PROPOSE TO SUBMIT TO THE
GENERAL ASSEMBLY TWO DRAFT RESOLUTIONS ON THE MIDDLE EAST ITEM.
AS THE SYRIAN AMBASSADOR MADE CLEAR IN HIS SPEECH BEFORE THE
PLENARY YESTERDAY, AND AS THE EGYPTIAN AMBASSADOR TOLD HIS
PRESS CONFERENCE, ALSO HELD YESTERDAY, BOTH THESE RESOLUTIONS
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ARE TO BE READ TOGETHER, SINCE IN THEIR WORDS THEY FORM AN

INTEGRAL WHOLE. IN THIS WAY THEY AIM TO ACHIEVE YET ANOTHER
ENDORSEMENT FOR ARAB POLITICAL AIMS AGAINST ISRAEL BY
THE GENERAL ASSEMBLY.

THESE AIMS ARE SPELLED OUT MOST CLEARLY IN THE MORE EXTREME OF
THE TWO DRAFTS. ISRAEL IS CONDEMNED. SANCTIONS AGAINST ISRAEL ARE
CALLED FOR. THE PROVISIONS OF SECURITY COUNCIL RESOLUTION 242 WITH
REGARD TO WITHDRAWAL ARE FALSIFIED. MORE THAN THAT. THE ESSENCE
AND SPIRIT OF SECURITY COUNCIL RESOLUTIONS 242 AND 338 ARE
VIOLATED, BECAUSE THE DRAFT CALLS FOR EFFECTIVE MEASURES
"WITHIN AN APPROPRIATE TIMETABLE", RATHER THAN NEGOTIATIONS
BETWEEN THE PARTIES. AND THE P.L.O., WHICH IS COMMITTED TO THE
DESTRUCTION OF ISRAEL, IS TO TAKE PART IN THE U.N. PEACE
CONFERENCE ON THE MIDDLE EAST.

H.E. GOVERNOR WILLIAM W. SCRANTON
PERMANENT REPRESENTATIVE OF THE UNITED STATES
TO THE UNITED NATIONS
PERMANENT MISSION OF THE UNITED STATES
TO THE UNITED NATIONS
799 UNITED NATIONS PLAZA
NEW YORK, N.Y. 10017

THE SECOND DRAFT RESOLUTION IS MORE SUBTLE. DESPITE ITS
APPARENT MODERATION, IT IS DESIGNED TO DO AWAY WITH THE GENEVA
PEACE CONFERENCE AS ORIGINALLY CONSTITUTED, AND TO CONVENE A NEW
CONFERENCE WITH DIFFERENT TERMS OF REFERENCE AND GROUD RULES.
NOT BY ACCIDENT WERE THE WORDS "EARLY RESUMPTION" OF THE U.N.
PEACE CONFERENCE (WHICH APPEARED TWICE IN WORKING PAPERS OF THIS
RESOLUTION) REPLACED BY THE WORDS "EARLY CONVENING". NOT BY ACCIDENT
IS ALL REFERENCE OMITTED TO SECURITY COUNCIL RESOLUTION 242 AND
338, WHICH FORM THE AGREED BASIS AND FRAMEWORK FOR THE GENEVA
CONFERENCE. NOT BY ACCIDENT WAS REFERENCE TO GENERAL ASSEMBLY
RESOLUTION 3375(XXX) INTRODUCED INTO THE MORE EXTREME DRAFT TO
INDICATE THE BASIS AND THE THEMES WHICH THE ARABS SEEK FOR THE
DIFFERENTLY CONSTITUTED PEACE CONFERENCE.

TO ACHIEVE THEIR OBJECT, THE THRUST OF THE DRAFT IS AIMED, FIRST,
AT GIVING THE SECRETARY-GENERAL A MUCH MORE CENTRAL ROLE IN THE
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PEACE MAKING PROCESS, AND, SECONDLY, AT ENGAGING THE SECURITY
COUNCIL IN PARALLEL, SO THAT EXTRANEIOUS POLITICAL PRESSURES AND
DICTATES CAN BE BROUGHT INTO PLAY AT WILL. THE AIM, AS
DEMONSTRATED THIS YEAR, IS TO CONDUCT MARATHON MEETINGS TO
SUPPLEMENT THE ARABS' POLITICAL WARFARE AGAINST ISRAEL. IN
BRIEF, IT IS NOT TO CONVOKE A CONFERENCE FOR PEACE, BUT
TO ACTIVATE THE SECURITY COUNCIL AGAINST ISRAEL.

BOTH IN THE PREAMBLE AND IN THE OPERATIVE PARAGRAPHS, PROMINENCE IS GIVEN TO THE REQUEST TO THE SECRETARY-GENERAL TO RESUME CONTACTS WITH THE PARTIES TO THE CONFLICT "IN ACCORDANCE WITH HIS INITIATIVE OF 1 APRIL 1976". IT WILL BE RECALLED THAT THE SECRETARY-GENERAL AT THAT TIME APPROACHED THE P.L.O., IN ADDITION TO THE ORIGINAL MEMBERS OF THE GENEVA PEACE CONFERENCE. AS THE SYRIAN AND EGYPTIAN REPRESENTATIVES REITERATED IN THEIR SPEECHES YESTERDAY, AND AS STIPULATED IN THE MORE EXTREME DRAFT, THE ARABS WANT TO CHANGE THE GENEVA FRAMEWORK AND INTRODUCE THE P.L.O. - OVER THE HEADS OF SOME OF THE PARTIES TO THAT CONFERENCE. IN SO DOING THE SUBJECT MATTER OF THE CONFERENCE WILL ALSO BE TRANSFORMED FROM ONE AIMED AT PEACE AND COEXISTENCE THROUGH NEGOTIATION TO ONE GUARANTEED TO ACHIEVE THE OPPOSITE.

THESE TACTICS DO VIOLENCE TO THE NORMS OF DIPLOMATIC PRACTICE. AN INTERNATIONAL CONFERENCE, SUCH AS GENEVA, ONCE CONVENED, IS WHOLLY AUTONOMOUS. IT ALONE IS EMPOWERED TO CHANGE ITS COMPOSITION AND RULES, WITH THE AGREEMENT OF ITS PARTICIPANTS. IT IS NOT SUBJECT TO ARBITRARY EDICTS FROM OUTSIDE, DRUMMED UP FOR BLATANTLY UNCONSTRUCTIVE PURPOSES.

AS I TOLD THE GENERAL ASSEMBLY YESTERDAY, THE GOVERNMENT OF ISRAEL WOULD LIKE TO SEE THE GENEVA CONFERENCE RESUMED IMMEDIATELY. ALL THAT IS NEEDED IS FOR THE CO-CHAIRMEN TO SUMMON THE ORIGINAL PARTIES.

THE ARAB DRAFT RESOLUTIONS ABOUT TO BE SUBMITTED ARE NOT MERELY SUPERFLUOUS; THEY ARE POSITIVELY AND CONSCIOUSLY HARMFUL. I WOULD APPEAL TO YOU THEREFORE TO RECOMMEND TO YOUR GOVERNMENT TO REJECT THEM.

PLEASE ACCEPT, EXCELLENCY, THE ASSURANCES OF MY HIGHEST
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CONSIDERATION.

CHAIM HERZOG
PERMANENT REPRESENTATIVE OF ISRAEL
TO THE UNITED NATIONS

UNQUOTE. SCRANTON UNQUOTE. ROBINSON

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